

Prowers County, Colorado

Financial Statements

December 31, 2021

**Prowers County, Colorado
Annual Financial Report
For The Year Ended December 31, 2021**

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Independent Auditor's Report

Prowers County Commissioners
Lamar, CO 81052

Opinions

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Prowers County (the "County"), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Department of Human Services and the Hotline County Communication Center, which represent 6.8% percent and 46.3% percent, respectively, of the assets fund balances and revenues of the major funds and the aggregate remaining funds. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the County, is based solely on the report of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for one year after the date that the financial statements are issued.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying supplementary information, such as the combining statements of non-major governmental funds, budget and actual information of the non-major governmental funds, and the local highway finance report are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

rfarmer, llc

June 29, 2022

Management Discussion and Analysis

As management of the County of Prowers, we offer readers this narrative overview and analysis of the financial activities of Prowers County for the fiscal year ended December 31, 2021. We encourage readers to consider the information presented here in conjunction with the basic financial statements to enhance their understanding of the County's financial performance.

Financial Highlights

- Prowers County's assets exceeded liabilities by \$24,986,856 at December 31, 2021.
- The General Fund balance was \$46,994 as of December 31, 2021.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The basic financial statements contain three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements.

Government-wide Financial Statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances in a manner similar to a private sector business.

The *statement of net position* presents information on all of the County's position and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the County's financial position is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods.

Fund Financial Statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Prowers County, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. *Governmental funds* are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide reconciliation to facilitate this comparison between governmental funds and governmental activities.

The basic governmental fund financial statements can be found on page 6 of this report.

Fiduciary Funds. *Fiduciary funds* are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the County's own operations. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on page 10.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 11 through 23 of this report.

Budgetary Comparisons. The Prowers County Commissioners adopt an annual appropriated budget for all funds in accordance with Colorado Revised Statutes. Budgetary comparison statements have been provided for the financial statements on pages 24 through 29 and 32 through 37 of this report.

Government-wide Financial Analysis

Net Position. As noted earlier, net position may serve over time as a useful indicator of a government's financial position. As of December 31, 2021, Prowers County's assets exceeded liabilities by \$24,986,856.

The following table provides a summary of the County's net position:

	12/31/21	12/31/20
Assets:		
Current and other assets	26,061,858	23,325,675
Capital assets	9,426,470	9,525,743
Total Assets	\$35,488,328	\$32,851,418
Liabilities:		
Current liabilities	5,906,018	5,164,182
Long Term liabilities	573,425	510,205
Total Liabilities	\$6,479,443	\$5,674,387
Deferred Inflows of Resources	\$4,022,029	\$3,941,777
Net Position:		
Invested in capital assets	9,426,470	9,525,743
Unrestricted	15,560,386	13,709,511
Total Net Position	\$24,986,856	\$23,235,254

A significant portion of Prowers County's net position represents unrestricted net position of \$15,560,386, which may be used to meet the County's ongoing obligations to its citizens. The County's net position also reflects its investment in capital assets. These assets include land, buildings, equipment, and vehicles. These capital assets are used to provide services to citizens; consequently, they are not available for future spending.

The following table indicates the changes in net position:

	2021	2020
Revenues:		
Program Revenues:		
Operating Grants and Contributions	21,192,680	17,406,310
Capital Grants and Contributions	0	0
Charges for Services	3,167,093	1,679,084
General Revenues:		
Property and S.O. Taxes	7,229,467	6,792,699
Investment Earnings	164,062	248,447
Miscellaneous	569,998	829,501
Gain or Loss on Sale of Assets	19,077	(50,144)
Total Revenues	\$32,342,677	\$26,905,897
Expenses:		
Program Services	30,786,433	25,755,400
Total Expenses	\$30,786,433	\$25,755,400
Increase in Net Position	1,556,244	1,150,497

Governmental Activities. Governmental activities increased Prowers County’s net position by \$1,556,244 during the current year. Key elements are as follows:

- Total revenues were \$32,342,677, up 20.2% from the prior year.
- Total expenses were \$30,786,433, up 19.5% from the prior year.

General Fund Budgetary Highlights

Prowers County’s budgets are prepared according to Colorado Revised Statutes.

	<u>Final Budget</u>	<u>Actual</u>
Beginning Fund Balances	440,346	1,339,312
Revenue	7,334,604	7,261,416
Expenditures	10,050,840	8,445,853
Transfers	2,408,054	(112,206)
Special Item	4,000	4,325
Ending Fund Balance	<u>\$136,164</u>	<u>\$46,994</u>

All categories of spending were less than the appropriated amounts within the annual budget.

Capital Asset and Debt Administration

Capital Assets. Prowers County’s investment in capital assets for its governmental type activities as of December 31, 2021, was \$9,426,470. This amount represents a net decrease of \$99,273 from last year.

The County implemented the straight-line depreciation method under GASB 34 for its capital assets, except for land which is not depreciated. Additional information on the County’s capital assets can be found in Note 4 of this report.

This year’s major capital asset additions include:

\$ 18,744	Transit Bus Barn Upgrades	\$ 73,045	Transit vehicle
\$ 31,615	Road and Bridge vehicle	\$ 250,285	Museum Upgrades
\$ 33,230	Building and Facilities mobile equipment	\$ 329,726	Road and Bridge heavy equipment

Requests for Information

This report is designed to provide a general overview of Prowers County’s finances for all those with an interest. Questions concerning any of the information provided or for additional information should be addressed to Janet Lundy, Prowers County Finance Director/Budget Officer, 301 South Main Street, Suite 215, Lamar, Colorado 81052.

**Prowers County
Statement of Net Position
December 31, 2021**

	<u>Governmental Activities</u>
ASSETS	
Cash and Equivalents	\$ 19,429,210
Receivables	6,554,304
Due from Other Governmental Agencies	78,344
Capital Assets	
Land, water shares, and other intangibles	499,596
Buildings	12,388,323
Equipment	8,913,660
Other Capital Assets	73,045
Less: Accumulated Depreciation	<u>(12,448,154)</u>
Total Capital Assets	<u>9,426,470</u>
Total Assets	<u><u>35,488,328</u></u>
 LIABILITIES	
Accounts payable and accrued expenses	777,928
Unearned Revenues	5,128,090
Long-term liabilities	
Due within one year	
Compensated Absences	114,684
Due in more than one year	
Compensated absences	<u>458,741</u>
Total liabilities	<u>6,479,443</u>
Deferred Inflows of Resources	
Deferred property taxes	<u>4,022,029</u>
 NET POSITION	
Net investment in capital assets	9,426,470
Unrestricted	<u>15,560,386</u>
Total net position	<u><u>\$ 24,986,856</u></u>

The accompanying notes to financial statements
are an integral part of these statements.

Prowers County
Statement of Activities
For the Year Ended December 31, 2021

Functions/Programs	Program Revenue			Net (Expense) Revenue and Changes in Net Position	
Primary government	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Total
Governmental Activities					
General Government	\$ 6,168,994	\$ 1,776,529	\$ 573,834	\$ (3,622,965)	\$ (3,622,965)
Public Safety	5,158,643	752,743	2,044,821	(2,361,079)	(2,361,079)
Public Works	2,479,480	98,617	2,699,234	318,371	318,371
Public Health and Human Services	16,074,955	300,108	15,357,212	(417,635)	(417,635)
Culture and Recreation	453,580	239,096	66,798	(147,686)	(147,686)
Community Development	450,781	-	450,781	-	-
Total governmental activities	30,786,433	3,167,093	21,192,680	(6,230,994)	(6,230,994)
Total primary government	\$ 30,786,433	\$ 3,167,093	\$ 21,192,680	(6,230,994)	(6,230,994)
General revenues:					
Taxes:					
Property taxes, levied for general purposes				\$ 4,008,702	\$ 4,008,702
Cigarette taxes				3,871	3,871
Sales and SO taxes				3,216,894	3,216,894
Unrestricted investment earnings				164,062	164,062
Miscellaneous				569,998	569,998
Special item - gain (loss) on disposition of fixed assets				19,077	19,077
Total general revenues, special items, and transfers				7,982,604	7,982,604
Change in net position				1,751,610	1,751,610
Net position - beginning				23,235,246	23,235,246
Net position - ending				\$ 24,986,856	\$ 24,986,856

The accompanying notes to the financial statements are an integral part of these statements.

Prowers County
Balance Sheet
Governmental Funds
December 31, 2021

	General	Road & Bridge	Human Services	Sales & Use Tax	Public Health	Hotline County Connection Center	Capital Projects	Other Governmental Funds	Total Governmental Funds
ASSETS									
Cash and cash equivalents	\$1,054,783	\$10,403,573	\$ 809,371	\$ 5,102,969	\$ 904,911	\$ 273,120	\$ 33,010	\$ 847,473	\$ 19,429,210
Taxes receivable, net	3,200,741	443,111	378,177	-	-	-	-	-	4,022,029
Due from other funds	100,000	614,967	-	-	-	-	-	-	714,967
Receivable from other governments	-	-	78,344	-	-	-	-	-	78,344
Other receivables	347,231	196,411	142,367	414,279	482,643	266,789	535,495	147,060	2,532,275
Total assets	<u>4,702,755</u>	<u>11,658,062</u>	<u>1,408,259</u>	<u>5,517,248</u>	<u>1,387,554</u>	<u>539,909</u>	<u>568,505</u>	<u>994,533</u>	<u>26,776,825</u>
LIABILITIES AND FUND BALANCES									
Liabilities:									
Accounts payable	544,173	46,286	2,647	756	23,783	-	114,212	46,071	777,928
Unearned revenue	910,847	3,600,000	447,107	-	170,137	-	-	-	5,128,091
Due to other funds	-	-	-	100,000	-	-	614,967	-	714,967
Total liabilities	<u>1,455,020</u>	<u>3,646,286</u>	<u>449,754</u>	<u>100,756</u>	<u>193,920</u>	<u>-</u>	<u>729,179</u>	<u>46,071</u>	<u>6,620,986</u>
Deferred Inflows of Resources:									
Deferred property taxes	3,200,741	443,111	378,177	-	-	-	-	-	4,022,029
Fund balances:									
Unassigned	46,994	-	-	-	-	-	-	-	46,994
Committed:									
Total fund balances	<u>46,994</u>	<u>7,568,665</u>	<u>580,328</u>	<u>5,416,492</u>	<u>1,193,634</u>	<u>539,909</u>	<u>(160,674)</u>	<u>948,462</u>	<u>16,086,816</u>
Total liabilities and fund balances	<u>\$4,702,755</u>	<u>\$11,658,062</u>	<u>\$1,408,259</u>	<u>\$ 5,517,248</u>	<u>\$1,387,554</u>	<u>\$ 539,909</u>	<u>\$ 568,505</u>	<u>\$ 994,533</u>	<u>\$ 26,776,825</u>

The accompanying notes to financial statements are an integral part of these statements.

Prowers County
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position
December 31, 2021

Total fund balance, governmental funds	\$	16,133,810
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position.		9,426,470
Some liabilities, (such as Notes Payable, Capital Lease Contract Payable, Long-term Compensated Absences, and Bonds Payable), are not due and payable in the current period and are not included in the fund financial statement, but are included in the governmental activities of the Statement of Net Position.		(573,425)
Adjustment due to rounding		<u>1</u>
Net Position of Governmental Activities in the Statement of Net Position	\$	<u><u>24,986,856</u></u>

The accompanying notes to financial statements
are an integral part of these statements.

Prowers County
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2021

	General	Road & Bridge	Human Services	Sales & Use Tax	Public Health	Hotline County Connection Center	Capital Projects	Other Governmental Funds	Total Governmental Funds
REVENUES									
Property taxes	\$ 3,174,580	\$ 441,547	\$ 370,168	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,986,295
SO tax	446,562	89,442	39,787	-	-	-	-	-	575,791
Sales, use and miscellaneous taxes	3,871	-	-	2,512,777	-	-	-	128,325	2,516,648
Lodging tax	-	-	-	-	-	-	-	-	128,325
Licenses and permits	-	-	-	-	57,391	-	-	-	57,391
Intergovernmental	1,932,353	2,699,234	13,293,786	-	2,267,843	1,029,363	105,617	514,702	21,842,898
Charges for services	1,145,596	111,317	-	-	177,533	498,725	-	935,679	2,868,850
Investment earnings	38,515	123,213	-	2,335	-	-	-	72	164,135
Miscellaneous	340,332	-	-	-	9,005	-	-	224,380	573,717
Rent	179,607	-	-	-	-	-	-	-	179,607
Total revenues	7,261,416	3,464,753	13,703,741	2,515,112	2,511,772	1,528,088	105,617	1,803,158	32,893,657
EXPENDITURES									
General government	4,383,843	-	-	-	-	-	-	1,587,337	5,971,180
Public safety	3,941,793	-	-	-	59,237	1,419,335	52,460	-	5,472,825
Public works	-	2,479,480	-	-	-	-	-	-	2,479,480
Public health	-	-	-	-	2,357,501	-	-	-	2,357,501
Culture and recreation	86,987	-	-	-	-	-	-	280,586	367,573
Human services/Public welfare	-	-	13,598,680	-	-	-	-	-	13,598,680
Capital outlay	33,230	361,341	-	-	-	-	342,074	-	736,645
Total Expenditures	8,445,853	2,840,821	13,598,680	-	2,416,738	1,419,335	394,534	1,867,923	30,983,884
Excess (deficiency) of revenues over expenditures	(1,184,437)	623,932	105,061	2,515,112	95,034	108,753	(288,917)	(64,765)	1,909,773
OTHER FINANCING SOURCES (USES)									
Transfers in	100,000	38,440	-	-	90,075	-	850,000	484,448	1,562,963
Transfers out	(212,206)	-	-	(1,350,757)	-	-	-	-	(1,562,963)
Total other financing sources and uses	(112,206)	38,440	-	(1,350,757)	90,075	-	850,000	484,448	-
SPECIAL ITEM									
Proceeds from sale of capital assets	4,325	-	-	-	-	-	-	-	4,325
Net change in fund balances	(1,292,318)	662,372	105,061	1,164,355	185,109	108,753	561,083	419,683	1,914,098
Fund balances - beginning	1,339,312	6,906,293	475,267	4,252,137	1,008,525	431,156	(721,757)	528,779	14,219,712
Fund balances - ending	\$ 46,994	\$ 7,568,665	\$ 580,328	\$ 5,416,492	\$ 1,193,634	\$ 539,909	\$ (160,674)	\$ 948,462	\$ 16,133,810

The accompanying notes to financial statements are an integral part of these statements.

Prowers County
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2021

Net change in fund balances - total governmental funds:	\$	1,914,098
<p>Amounts reported for Governmental Activities in the Statement of Activities are different because:</p> <p>Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period.</p>		
This is the amount by which capital outlay of \$736,645 was less than depreciation of \$850,670 in the current period.		(114,025)
Governmental funds report the entire net sales price (proceeds) from sale of an asset as revenue because it provides current financial resources. In contrast, the Statement of Activities reports only the gain on the sale of the assets. Thus, the change in net position differs from the change in fund balance by the undepreciated cost of the asset sold.		14,752
Some expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds:		
Decrease (Increase) in Compensated Absences		(63,220)
Adjustment due to rounding		5
Change in net position of governmental activities	\$	1,751,610

The accompanying notes to financial statements
are an integral part of these statements.

**Prowers County
Statement of Fiduciary Net Position
Fiduciary Funds
December 31, 2021**

	TOTAL AGENCY FUNDS
ASSETS:	
Cash and cash equivalents	<u>\$ 749,253</u>
Total assets	<u><u>749,253</u></u>
LIABILITIES:	
Due to other governmental units	<u>749,253</u>
Total Liabilities	<u><u>\$ 749,253</u></u>

The accompanying notes to financial statements
are an integral part of these statements.

Prowers County, Colorado
Notes to Financial Statements
December 31, 2021

Note 1 Reporting Entity

Prowers County, Colorado (“the County”) is a political subdivision of the State of Colorado, governed by an elected three-member Board of County Commissioners. There are also five other elected officials of the County (Assessor, Clerk and Recorder, Coroner, Sheriff, and Treasurer).

All financial transactions of the offices of elected officials of Prowers County, Colorado are included in the General Fund of the County’s basic financial statements. The Board of County Commissioners has budgetary authority over the elected officials and is accountable for all fiscal matters. County property taxes fund a significant portion of the costs of operating the elected officials’ offices. Services provided by the elected officials are for the benefit of Prowers County, Colorado residents and are conducted within the boundaries of the County.

The financial statements present the financial position of Prowers County, Colorado (the primary government) and its component units in accordance with Statement 14 of the Governmental Accounting Standards Board, “The Financial Reporting Entity.” The County has no component units.

Note 2 Summary of Significant Accounting Policies

The accounting and reporting policies of Prowers County, Colorado conform to accounting principles generally accepted in the United States of America (USGAAP) as applicable to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following summary of significant accounting policies is presented to assist the reader in evaluating the County’s financial statements.

Measurement Focus, Basis of Accounting and Financial Statement Presentation

Government-Wide and Fund Financial Statements

The County government-wide financial statements include a Statement of Net Position and a Statement of Activities. These statements present summaries of Governmental and Business-Type Activities for the County accompanied by a total column. Fiduciary activities of the County are not included in these statements. *Government activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are

those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead of *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the fiduciary funds are excluded from the government-wide financial statements. Major individual funds are reported as separate columns in the fund financial statements.

The government-wide financial statements are presented on an *economic resources measurement focus* and the *accrual basis of accounting*. Accordingly, all of the County's assets and liabilities, including capital assets, as well as infrastructure assets, and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The primary revenue sources, which have been treated as susceptible to accrual by the County, are property tax, sales tax, intergovernmental revenues, and other taxes. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period usually collected within sixty days of year-end. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

General Fund

The general fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund. The majority of revenues come from property taxes, grants, fees for services, and transfers.

Road & Bridge Fund

This fund records costs related to county road and bridge construction and maintenance. By state law, Colorado counties are required to maintain a Road and Bridge Fund and a portion of road and bridge taxes is allocated to cities and towns for their road and street activities. The majority of revenues come from property taxes and highway users trust fund receipts.

Human Services

This fund accounts for public welfare costs paid to qualifying clients. The majority of federal funds expended are expenses through this fund. The majority of revenues come from federal and state programs and property taxes.

Sales and Use Tax Fund

This fund accounts for the receipt of all sales and use taxes collected. The fund may transfer funds to the General or other funds to help defray expenses.

Public Health

This fund accounts for all program income and expenses relating to the County providing public health services. Colorado Revised Statutes require the fund to account for all public health services revenues and costs of providing those services.

Hotline County Connection Center

This fund accounts for the revenue and expense of providing a call center for accepting and responding to child abuse and neglect inquires and reports statewide. The Center answers and processes Hotline calls on behalf of counties as they relate to contracted Call Coverage Services between the state and various counties.

Capital Projects

This fund accounts for funds received that are for non-operating purposes, such as capital outlay projects that are not accounted for in a specific fund.

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regard to interfund activities, payables, and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and any business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities, internal service fund transactions, if any, have been eliminated; however, those transactions between governmental and business-type activities, if any, have not been eliminated.

Reconciliation of the Fund financial statements to the Government-Wide financial statements is provided in the financial statements to explain the differences created by the integrated approach of GASB Statement No. 34.

The County reports the following non-major governmental funds:

Conservation Trust Fund

This fund accounts for lottery proceeds required to be expended solely on park and recreation improvements.

Contingency Fund

This fund accounts for unusual and non-reoccurring items that are not accounted for in the General Fund.

Lodging Tax Fund

This fund accounts for lodging tax proceeds required to be expended solely for marketing and advertising related to tourism.

Library Fund

This fund and the majority of its activities were transferred to the General Fund.

Outside Agency

This fund accounts predominantly for pass-thru activities, including federal dollars passed-thru to other agencies. Monies received belong to other entities or are assigned for other purposes.

The County has two fiduciary funds, which are the Treasurer's and the Clerk & Recorder's Offices. Both collect tax revenues and other monies. The fiduciary funds are not included in any of the county's fund financial statements.

Consolidated Return Mail Center

This fund accounts for the revenue and expenses of providing a centralized returned mail processing center for the State of Colorado's various Health and Human Services programs. All returned mail is routed to the center instead of the individual county or medical assistance site addresses. This would include automating the process with scanning technology so that processing the returned mail is automated and streamlined, allowing for more efficient and faster processing.

The County follows the policy of capitalizing all assets that cost more than \$5,000 with an estimated useful life of more than one year. The useful lives of the assets are:

Infrastructure	75 years
Buildings & Improvements	20-40 years
Furniture & Fixtures	5-12 years
Machinery, Equipment, & Vehicles	5-12 years

The County will capitalize all infrastructure costs incurred after July 1, 1980 that exceed \$300,000. No infrastructure has exceeded that cost since July 1, 1980.

Program revenues derive directly from the program itself or from parties outside the reporting government's taxpayers or citizenry, as a whole; they reduce the net cost of the function to be financed from the government's general revenues. The statement of activities reports separately three categories of program revenues: (a) charges for services, (b) program-specific *operating* grants and contributions, and (c) program-specific *capital* grants and contributions.

Charges for services include revenues based on exchange or exchange-like transactions. These revenues arise from charges to customers or applicants who purchase, use, or directly benefit from the goods, services or privileges provided. Revenues in this category include fees charged for specific services, licenses and permits, liquor licenses, operating special assessments and any other amounts charged to service recipients.

Program-specific grants and contributions (operating and capital) include revenues arising from mandatory and voluntary nonexchange transactions with other governments, organizations or individuals that are restricted for use in a particular program. Some grants and contributions consist of capital assets or resources that are restricted for capital purposes: to purchase, construct or renovate capital assets associated with a specific program. These are reported separately from grants and contributions that may be used either for operating expenses or for capital expenditures of the program at the discretion of the reporting government. These categories of program revenue are specifically attributable to a program and reduce the net expense of that program to the reporting government. Multi-purpose grants (those that provide financing for more than one program) are reported as program revenue if the amounts restricted to each program are specifically identified in either the grant award or the grant application. Multi-purpose grants that do not provide for specific identification of the programs and amounts are reported as general revenues.

Net Position

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition or construction of improvements of those assets.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Interfund Transactions

Transactions between funds that would be treated as revenues, expenditures, or expenses if they involved organizations external to the County are accounted for as revenues, expenditures or expenses in the funds involved. Transactions, which constitute reimbursements of a fund for expenditures or expenses initially made from that fund, which are properly applicable to another fund, are recorded as expenditures or expended in the reimbursing fund and as reductions of the expenditure or expense in the fund that is reimbursed. At year-end, outstanding balances between funds are reported as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

Budgets and Budgetary Accounting

Annual budgets are adopted as required by Colorado Statutes. Formal budgetary integration is employed as a management control device during the year.

The budget calendar is as follows:

- August 25 – Assessors must submit abstract of assessments, reflecting all assessed values of property in the County by class and subclass to the Division of Property Taxation.

Assessors must certify to all taxing entities and the Division of Local Government of the new total assessed valuation and the amounts for the various factors needed to compute the statutory property tax revenue limits.
- October 15 – Statutory deadline for submission of proposed budget to the local governing body. “Notice of Budget” to be published when budget received.
- December 15 – Statutory deadline for certification of mill levies to the Board of County Commissioners. Local government levying a property tax must adopt their budget before certifying the levy to the County. Local Governing Body shall enact an ordinance or resolution making appropriations for the ensuring fiscal period.
- December 22 – Statutory deadline for Board of County Commissioners to certify levies and revenues to assessor and the Division of Property Taxation.

Budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgetary comparisons in this report are presented on the GAAP basis of accounting.

Appropriations are adopted by resolution for each fund in total. Over expenditures are not deemed to exist unless the fund as a total has expenditures in excess of appropriations. All appropriations lapse at year-end.

Supplemental budgets were adopted during the year.

Property Taxes

Annual property taxes are levied and assessed on January 1 and are certified by the County by November 1 of the current year. On January 1 of the following year, the County Treasurer bills the property owners, thus establishing an enforceable lien on the property. The County Treasurer also collects the property taxes and remits collections on a monthly basis to the County. County property tax revenues are recognized, as they become current receivables from the County Treasurer. One-half of the property taxes are due by February 28 and one-half due by June 15 or all may be paid by April 30 to avoid penalties and interest.

Taxes receivable represent 2021 assessed tax to be collected in 2022. This receivable has been offset with a charge to Deferred Inflow of Resources.

Vacation Days

All County employees accrue vacation leave based on their tenure.

Vacation accrual and usage is accounted for based on the employee's date of hire. It must be approved in advance by the department head.

Vacation benefits should normally be taken within 12 months of being earned. Accrued vacation leave up to a maximum of 240 hours may be carried over into the succeeding year, depending on the employee's length of service.

Sick Leave

Full-time employees accrue sick leave benefits at a monthly accrual based on the employee's years of employment. Part-time employees accrue sick leave benefits at a rate of one hour for each 29 hours worked.

All County employees can carry over up to a maximum of 720 hours of sick leave. Twenty-five percent of total accrued sick leave may be paid upon termination provided various conditions are met.

Contraband

Per Colorado Contraband Forfeiture Act (CRS 16-13-501 to 511), proceeds received from the seizure of contraband must be used for the specific purpose of law enforcement activities. These proceeds are exempt from the appropriation process. Prowers County did not receive a material amount of contraband during the year.

Note 3

Deposits and Investments

Deposits

Colorado State Statutes, specifically the Public Deposit Protection Act (PDPA) of 1989, require all public monies to be deposited in financial institutions that have been designated as eligible public depositories. Eligible public depositories must pledge eligible collateral, as promulgated by the State banking board, having a market value in excess of 102% of the aggregate uninsured public deposits.

Eligible collateral must be held in the custody of any federal reserve bank or any branch thereof or of any depository trust company which is a member of the Federal Reserve System, and which is supervised by the State banking board. The Statutes further restrict such deposits to eligible public depositories having their principal offices within the State of Colorado.

Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance or PDPA and the deposits are:

- a. Uncollateralized,
- b. Collateralized with securities held by the pledging financial institution, or
- c. Collateralized with securities held by the pledging financial institution's trust department or agent but not in the depositor-government's name.

The County was not exposed to custodial credit risk in that all cash and investments are deposited in four local financial institutions that are covered by FDIC insurance and the Public Depository Protection Act (PDPA). The County does receive notification from the various banks that they are in compliance with the PDPA requirements as defined in Colorado Revised Statutes, as amended.

The County is not exposed to any other investment risks as defined in GASB 40.

Investments

Colorado State Statutes authorize the County to invest in obligations of the U.S. Treasury, agencies and instrumentalities, commercial paper, repurchase agreements, money market funds and local government investment pools with a maturity date no more than five years from the date of purchase. Investments are reported at fair value, except for non-participating contracts, which are reported at amortized cost.

Local government investment pools include Colorado Liquid Asset Trust (COLOTRUST), the Colorado Surplus Asset Fund Trust (CSAFE), the Colorado Diversified Trust (CDT), and the Government Asset Pool (GAP), which are 2a7-like investment pools. Investments are valued at amortized cost with each share valued at \$1.00. The Colorado Division of Securities with regard to operations and investments routinely monitors the investment pools. Investments consist of U.S. Treasury bills, noted, and note strips, and repurchase agreements collateralized by U.S. Treasury Notes. The designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions of each pooled investment. All securities owned by each pooled investment are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by each pool investor.

At December 31, 2021, the County had \$6,468,659 invested in ColoTrust.

Note 4 Capital Assets

Capital asset activity for the year ended December 31, 2021, was as follows:

	Beginning	Additions	Deletions	Ending
Governmental Activities:				
Capital Assets, not being depreciated				
Other Intangibles	\$ 18,400	\$ -	\$ -	\$ 18,400
Water Shares	100,100	-	-	100,100
Land	381,096	-	-	381,096
Total	499,596	-	-	499,596
Capital Assets, being depreciated:				
Gen Govt - Buildings and Improvements	12,119,294	269,029	-	12,388,323
Gen Govt - Equipment	3,470,400	106,275	-	3,576,675
Public Safety – Equipment	1,188,789	-	(36,036)	1,152,753
Public Works – Equipment	3,998,891	361,341	(176,000)	4,184,232
Total	20,777,374	736,645	(212,036)	21,301,983
Less Accumulated Depreciation	(11,751,227)	(850,670)	153,743	(12,448,154)
Total Capital Assets, being depreciated, Net	9,026,147	(114,025)	(58,293)	8,853,829
Governmental Activities Capital Assets, Net	\$ 9,525,743	\$ (114,025)	\$ (58,293)	\$ 9,353,425

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

Total depreciation expense-governmental activities \$ 850,670

Note 5 Joint Ventures

The County participates in the Counties Technical Services, Inc. (CTSI) Insurance Pool. This joint venture does not meet the criteria for inclusion within the reporting entity because the CTSI Insurance Pool:

- Is financially independent and responsible for its own financial deficits and entitled to its own surpluses.
- Has a separate governing board from that of the County, which is comprised of one voting member from each participating County/entity.
- The governing board and management have the ability to significantly influence operations by approving budgetary requests and adjustments, signing contracts, hiring personnel, exercising control over facilities, and determining the outcome or disposition of matters affecting the recipients of services provided, and
- Has absolute authority over all funds and fiscal responsibility including budgetary responsibility and reporting to state agencies and controls fiscal management.

Financial information is not included but may be obtained from CTSI.

Note 6**Pension Plan**Defined Contribution Plan

The County provides pension benefits in the Colorado County Officials and Employees Retirement Association (CCOERA) for all of its employees immediately upon employment, except for seasonal employees who will be covered after twelve (12) months of continuous service at twenty-four (24) hours or more per week. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are eligible to participate after meeting the service requirement. The County rate of contribution is 5%. The employee must contribute 5% also. The County's contributions for each employee (and interest allocated to the employee's account) are vested each month at the rate, which equals the product of 1/12 multiplied by 20%. Employees are immediately vested 100% in their own contributions.

The Commissioners authorize the percent of contribution by the County and the employees. The Commissioners also authorize any changes to the plan.

During 2021 the County, including the Department of Human Services and Welcome Home Center, and the employees each contributed the amounts listed in the following table:

	Qualifying Wages	Total Wages	County Contributions	Employee Contributions
County	\$ 6,013,541	\$ 5,698,140	\$ 284,907	\$ 284,907
DHS	\$ 3,058,044	\$ 2,896,234	\$ 144,812	\$ 144,812

The County had forfeitures of \$30,871 that were used to pay a portion of their contribution.

DHS had forfeitures of \$10,657, that were used to pay a portion of their contribution.

A deferred compensation plan under Section 457(b) of the Internal Revenue Code is also available to all eligible employees for voluntary contributions of up to a maximum specified by the Internal Revenue Service. Employees are eligible to participate after 90 days of service. The plan is administered by Nationwide Retirement Solutions, Inc.

The County, including Department of Human Services and Welcome Home Center, had approximately 190 employees as of year-end.

Note 7**Long Term Debt**

As of year-end, the following summary indicates County debt:

	January 1, 2021	Deletions	Additions	December 31, 2021	Due In One Year
Personal Time Off	\$ 510,205	\$ -	\$ 63,220	\$ 573,425	\$ 114,684

Note 8 Contingent Liabilities

The County receives various grants. Management believes the County is in compliance with all grant requirements. Funding agencies could find differently if the grants were audited. If any differences were found, it is the County's position that the differences would be immaterial.

Note 9 Transfers

Transfers made during the year were as follows:

<u>FROM:</u>	<u>TO:</u>	<u>AMOUNT:</u>
Sales & Use	General	\$ 100,000
Sales & Use	Overflow Processing Center	\$ 400,000
Sales & Use	Road & Bridge	\$ 756
Sales & Use	Capital Projects	\$ 850,000
General	Public Health	\$ 90,074
General	Outside Agency	\$ 50,000
General	CRMC	\$ 34,448
General	Road & Bridge	\$ 37,684

Transactions between funds that would be treated as revenues, expenditures, or expenses if they involved organizations external to the County are accounted for as revenues, expenditures or expenses in the funds involved. Transactions, which constitute reimbursement of a fund for expenditures or expenses initially made from that fund, which are properly applicable to another fund, are recorded as expenditures or expenses in the reimbursing fund and as reductions of the expenditure or expense in the fund that is reimbursed.

Non-recurring or non-routine transfers of equity between funds are referred to as residual equity transfers and are reported as additions to or deductions from the fund balance of Governmental Funds.

Note 10 Risk Management

County Workers' Compensation Pool

The County is exposed to various risks of loss related to injuries of employees while on the job. The County joined together with other Counties in the State of Colorado to form the County Workers' Compensations Pool (CWCP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CWCP for its workers' compensation insurance coverage. The intergovernmental agreement of formation of CWCP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year.

Colorado Counties Casualty and Property Pool

The County is exposed to various risks of loss related to property and casualty losses. The County joined together with other Counties in the State of Colorado to form the Colorado Counties Casualty and Property Pool (CAPP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CAPP for its property and casualty insurance coverage. The intergovernmental agreement of formation of CAPP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, the Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year.

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; claims relating to professional liability; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims for these risks have not exceeded commercial insurance coverages the past three years.

The County, in their opinion, has obtained adequate coverage as required by Colorado Revised Statutes to settle claims in the ordinary course of business. However, due to the unknown nature of potential liability, some claims may arise that fall outside the coverage limits for which the County could be financially responsible.

Note 11 Tax, Spending and Debt Limitations

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations including revenue raising, spending abilities and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The entity believes it is in compliance with the requirements of the amendment. However, the entity has made certain interpretations of the amendment's language in order to determine its compliance.

In 1994, the voters of Prowers County approved a ballot issue allowing the County to retain funds over the limitations imposed by the amendment. It is the opinion of the County that the revenue and spending limitation imposed by the amendment no longer applies to the County.

Note 12 Fund Balances

The County has implemented GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." In the fund financial statements, the following classifications describe the relative strength of spending constraints.

Non-Spendable Fund Balance

This is the portion of fund balance that cannot be spent because it is either not in spendable form (such as inventory and prepaid amounts) or is legally or contractually required to be maintained intact.

Restricted Fund Balance

This is the portion of fund balance constrained to being used for a specific purpose by external parties (such as grantors or bondholders), constitutional provisions or enabling legislation.

Committed Fund Balance

This is the portion of fund balance constrained for specific purposes according to the limitations imposed by the County's highest level of decision-making authority, the County Commissioners, or other individuals authorized to assign funds to be used for a specific purpose. This classification is necessary to indicate that those funds are, at a minimum, intended to be used for the purpose of that particular fund.

Assigned Fund Balance

This is the portion of fund balance set aside for planned or intended purposes but is neither restricted nor committed. The intended use may be expressed by the County Commissioners or other individuals authorized to assign funds to be used for a specific purpose. Assigned fund balances in special revenue funds will also include any remaining fund balance that is not restricted or committed. This classification is necessary to indicate that those funds are, at a minimum, intended to be used for the purpose of that particular fund.

Unassigned Fund Balance

This is the residual portion of fund balance that does not meet any of the above criteria. The County will only report a positive unassigned fund balance in the General Fund.

When both restricted and unrestricted fund balance are available for use, it is the County's policy to use restricted amounts first. Unrestricted fund balance will be used in the following order: committed, assigned and unassigned.

Required Supplementary Information

**Prowers County
Budget and Actual
General
For the year ended December 31, 2021**

	<u>Budgeted Amounts</u>		<u>Actual Amounts, Budgetary Basis</u>
	<u>Original</u>	<u>Final</u>	
REVENUES			
Property Taxes	\$ 3,146,846	\$ 3,146,846	\$ 3,174,580
SO Taxes	405,000	405,000	446,562
Sales and miscellaneous taxes	2,300	2,300	3,871
Fees and fines	4,943	4,943	-
Intergovernmental	1,389,460	1,389,460	1,932,353
Charges for services	1,923,542	1,923,542	1,145,596
Investment earnings	55,400	55,400	38,515
Rent	180,218	180,218	179,607
Miscellaneous	226,895	226,895	340,332
Total revenues	<u>7,334,604</u>	<u>7,334,604</u>	<u>7,261,416</u>
EXPENDITURES			
Current:			
General government	4,756,897	4,756,897	4,383,843
Public Safety	5,124,105	5,124,105	3,941,793
Culture and recreation	86,838	86,838	86,987
Capital Outlay	83,000	83,000	33,230
Total Expenditures	<u>10,050,840</u>	<u>10,050,840</u>	<u>8,445,853</u>
Excess (deficiency) of revenues over expenditures	<u>(2,716,236)</u>	<u>(2,716,236)</u>	<u>(1,184,437)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	2,500,000	2,500,000	100,000
Transfers out	(91,946)	(91,946)	(212,206)
Total other financing sources and uses	<u>2,408,054</u>	<u>2,408,054</u>	<u>(112,206)</u>
SPECIAL ITEM			
Proceeds from sale capital assets	4,000	4,000	4,325
Net change in fund balances	(304,182)	(304,182)	(1,292,318)
Fund balances - beginning	440,346	440,346	1,339,312
Fund balances - ending	<u>\$ 136,164</u>	<u>\$ 136,164</u>	<u>\$ 46,994</u>

**Prowers County
Budget and Actual
Human Services
For the year ended December 31, 2021**

	<u>Budgeted Amounts</u>		<u>Actual Amounts, Budgetary Basis</u>
	<u>Original</u>	<u>Final</u>	
REVENUES			
Property Taxes	\$ 363,646	\$ 363,646	\$ 370,168
SO Taxes	40,000	40,000	39,787
Intergovernmental	13,379,224	13,379,224	13,293,786
Miscellaneous	281,596	281,596	-
Total revenues	<u>14,064,466</u>	<u>14,064,466</u>	<u>13,703,741</u>
EXPENDITURES			
Current:			
Welfare	13,986,345	13,986,345	13,598,680
Total Expenditures	<u>13,986,345</u>	<u>13,986,345</u>	<u>13,598,680</u>
Excess (deficiency) of revenues over expenditures	<u>78,121</u>	<u>78,121</u>	<u>105,061</u>
Net change in fund balances	78,121	78,121	105,061
Fund balances - beginning	467,316	556,852	475,267
Fund balances - ending	<u>\$ 545,437</u>	<u>\$ 634,973</u>	<u>\$ 580,328</u>

**Prowers County
Budget and Actual
Road & Bridge
For the year ended December 31, 2021**

	<u>Budgeted Amounts</u>		<u>Actual Amounts, Budgetary Basis</u>
	<u>Original</u>	<u>Final</u>	
REVENUES			
Property Taxes	\$ 444,157	\$ 444,157	\$ 441,547
SO Taxes	100,000	100,000	89,442
Intergovernmental	2,431,323	2,431,323	2,699,234
Charges for services	57,179	57,179	111,317
Investment earnings	120,000	120,000	123,213
Total revenues	<u>3,152,659</u>	<u>3,152,659</u>	<u>3,464,753</u>
EXPENDITURES			
Current:			
Highways and roads	2,777,059	2,777,059	2,479,480
Capital Outlay	399,000	399,000	361,341
Total Expenditures	<u>3,176,059</u>	<u>3,176,059</u>	<u>2,840,821</u>
Excess (deficiency) of revenues over expenditures	<u>(23,400)</u>	<u>(23,400)</u>	<u>623,932</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	293,261	293,261	38,440
Total other financing sources and uses	<u>293,261</u>	<u>293,261</u>	<u>38,440</u>
SPECIAL ITEM			
Proceeds from sale capital assets	10,000	10,000	-
Net change in fund balances	279,861	279,861	662,372
Fund balances - beginning	7,208,665	7,208,665	6,906,293
Fund balances - ending	<u>\$ 7,488,526</u>	<u>\$ 7,488,526</u>	<u>\$ 7,568,665</u>

**Prowers County
Budget and Actual
Sales & Use Tax
For the year ended December 31, 2021**

	<u>Budgeted Amounts</u>		<u>Actual Amounts, Budgetary Basis</u>
	<u>Original</u>	<u>Final</u>	
REVENUES			
Sales taxes	\$ 1,756,000	\$ 1,756,000	\$ 2,512,777
Investment earnings	30,000	30,000	2,335
Total revenues	<u>1,786,000</u>	<u>1,786,000</u>	<u>2,515,112</u>
EXPENDITURES			
General government	-	-	-
Total Expenditures	<u>-</u>	<u>-</u>	<u>-</u>
Excess (deficiency) of revenues over expenditures	<u>1,786,000</u>	<u>1,786,000</u>	<u>2,515,112</u>
OTHER FINANCING SOURCES (USES)			
Transfers out	<u>(3,654,697)</u>	<u>(4,054,697)</u>	<u>(1,350,757)</u>
Total other financing sources and uses	<u>(3,654,697)</u>	<u>(4,054,697)</u>	<u>(1,350,757)</u>
Net change in fund balances	(1,868,697)	(2,268,697)	1,164,355
Fund balances - beginning	3,710,705	1,746,505	4,252,137
Fund balances - ending	<u>\$ 1,842,008</u>	<u>\$ (522,192)</u>	<u>\$ 5,416,492</u>

**Prowers County
Budget and Actual
Public Health
For the year ended December 31, 2021**

	<u>Budgeted Amounts</u>		<u>Actual Amounts, Budgetary Basis</u>
	<u>Original</u>	<u>Final</u>	
REVENUES			
Licenses and permits	\$ 57,000	\$ 57,000	\$ 57,391
Intergovernmental	2,329,589	2,329,589	2,267,843
Charges for services	232,314	232,314	177,533
Miscellaneous	1,500	1,500	9,005
Total revenues	<u>2,620,403</u>	<u>2,620,403</u>	<u>2,511,772</u>
EXPENDITURES			
Current:			
Public Safety	96,050	96,050	59,237
Health and sanitation	2,747,428	2,747,428	2,357,501
Total Expenditures	<u>2,843,478</u>	<u>2,843,478</u>	<u>2,416,738</u>
Excess (deficiency) of revenues over expenditures	<u>(223,075)</u>	<u>(223,075)</u>	<u>95,034</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	42,588	42,588	90,075
Total other financing sources and uses	<u>42,588</u>	<u>42,588</u>	<u>90,075</u>
Net change in fund balances	(180,487)	(180,487)	185,109
Fund balances - beginning	989,984	989,984	1,008,525
Fund balances - ending	<u>\$ 809,497</u>	<u>\$ 809,497</u>	<u>\$ 1,193,634</u>

**Prowers County
Budget and Actual
Hotline County Connection Center
For the year ended December 31, 2021**

	Budgeted Amounts		Actual Amounts, Budgetary Basis
	Original	Final	
REVENUES			
Intergovernmental	\$ 1,014,000	\$ 1,014,000	\$ 1,029,363
Charges for services	431,000	431,000	498,725
Total revenues	<u>1,445,000</u>	<u>1,445,000</u>	<u>1,528,088</u>
EXPENDITURES			
Current:			
Public Safety	<u>1,453,571</u>	<u>1,453,571</u>	<u>1,419,335</u>
Total Expenditures	<u>1,453,571</u>	<u>1,453,571</u>	<u>1,419,335</u>
Excess (deficiency) of revenues over expenditures	<u>(8,571)</u>	<u>(8,571)</u>	<u>108,753</u>
Net change in fund balances	(8,571)	(8,571)	108,753
Fund balances - beginning	<u>421,257</u>	<u>421,257</u>	<u>431,156</u>
Fund balances - ending	<u>\$ 412,686</u>	<u>\$ 412,686</u>	<u>\$ 539,909</u>

Supplementary Information

Prowers County
Balance Sheet
Nonmajor Governmental Funds
December 31, 2021

	Consolidated Return Mail Center	Conservation Trust	Overflow Processing Center	Outside Agency	Lodging Tax	Total Governmental Funds
ASSETS						
Cash and cash equivalents	\$ 131,151	\$ 72,979	\$ 397,363	\$ 89,201	\$ 156,779	\$ 847,473
Other receivables	138,291	8,769	-	-	-	147,060
Total assets	<u>269,442</u>	<u>81,748</u>	<u>397,363</u>	<u>89,201</u>	<u>156,779</u>	<u>994,533</u>

LIABILITIES AND FUND BALANCES

Liabilities:						
Accounts payable	11,373	824	33,874	-	-	46,071
Total liabilities	<u>11,373</u>	<u>824</u>	<u>33,874</u>	<u>-</u>	<u>-</u>	<u>46,071</u>
Fund balances:						
Committed	258,069	80,924	363,489	89,201	156,779	948,462
Total fund balances	<u>258,069</u>	<u>80,924</u>	<u>363,489</u>	<u>89,201</u>	<u>156,779</u>	<u>948,462</u>
Total liabilities and fund balances	<u>\$ 269,442</u>	<u>\$ 81,748</u>	<u>\$ 397,363</u>	<u>\$ 89,201</u>	<u>\$ 156,779</u>	<u>\$ 994,533</u>

Prowers County
Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2021

	Consolidated Return Mail Center	Conservation Trust	Overflow Processing Center	Outside Agency	Lodging Tax	Total-Other Governmental Funds
REVENUES						
Lodging taxes	\$ -	\$ -	\$ -	\$ -	\$ 128,325	\$ 128,325
Intergovernmental	-	63,921	-	450,781	-	514,702
Charges for services	935,679	-	-	-	-	935,679
Investment earnings	-	72	-	-	-	72
Miscellaneous	-	-	-	224,380	-	224,380
Total revenues	<u>935,679</u>	<u>63,993</u>	<u>-</u>	<u>675,161</u>	<u>128,325</u>	<u>1,803,158</u>
EXPENDITURES						
Current:						
General government	1,013,643	-	36,511	450,781	86,402	1,587,337
Culture and recreation	-	19,845	-	260,741	-	280,586
Total Expenditures	<u>1,013,643</u>	<u>19,845</u>	<u>36,511</u>	<u>711,522</u>	<u>86,402</u>	<u>1,867,923</u>
Excess (deficiency) of revenues over expenditures	<u>(77,964)</u>	<u>44,148</u>	<u>(36,511)</u>	<u>(36,361)</u>	<u>41,923</u>	<u>(64,765)</u>
OTHER FINANCING SOURCES (USES)						
Transfers in	34,448	-	400,000	50,000	-	484,448
Total other financing sources and uses	<u>34,448</u>	<u>-</u>	<u>400,000</u>	<u>50,000</u>	<u>-</u>	<u>484,448</u>
Net change in fund balances	(43,516)	44,148	363,489	13,639	41,923	419,683
Fund balances - beginning	301,585	36,776	-	75,562	114,856	528,779
Fund balances - ending	<u>\$ 258,069</u>	<u>\$ 80,924</u>	<u>\$ 363,489</u>	<u>\$ 89,201</u>	<u>\$ 156,779</u>	<u>\$ 948,462</u>

**Prowers County
Budget and Actual
Consolidated Return Mail Center
For the year ended December 31, 2021**

	<u>Budgeted Amounts</u>		<u>Actual Amounts, Budgetary Basis</u>
	<u>Original</u>	<u>Final</u>	
REVENUES			
Charges for services	\$ 1,699,580	\$ 1,699,580	\$ 935,679
Total revenues	<u>1,699,580</u>	<u>1,699,580</u>	<u>935,679</u>
EXPENDITURES			
Current:			
General government	1,625,685	1,625,685	1,013,643
Total Expenditures	<u>1,625,685</u>	<u>1,625,685</u>	<u>1,013,643</u>
Excess (deficiency) of revenues over expenditures	<u>73,895</u>	<u>73,895</u>	<u>(77,964)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	-	-	34,448
Total other financing sources and uses	<u>-</u>	<u>-</u>	<u>34,448</u>
Net change in fund balances	73,895	73,895	(43,516)
Fund balances - beginning	326,101	326,101	301,585
Fund balances - ending	<u>\$ 399,996</u>	<u>\$ 399,996</u>	<u>\$ 258,069</u>

**Prowers County
Budget and Actual
Conservation Trust
For the year ended December 31, 2021**

	Budgeted Amounts		Actual Amounts, Budgetary Basis
	Original	Final	
REVENUES			
Intergovernmental	\$ 28,000	\$ 28,000	\$ 63,921
Investment earnings	185	185	72
Total revenues	<u>28,185</u>	<u>28,185</u>	<u>63,993</u>
EXPENDITURES			
Current:			
Culture and recreation	74,500	74,500	19,845
Total Expenditures	<u>74,500</u>	<u>74,500</u>	<u>19,845</u>
Excess (deficiency) of revenues over expenditures	<u>(46,315)</u>	<u>(46,315)</u>	<u>44,148</u>
Net change in fund balances	(46,315)	(46,315)	44,148
Fund balances - beginning	61,517	61,517	36,776
Fund balances - ending	<u>\$ 15,202</u>	<u>\$ 15,202</u>	<u>\$ 80,924</u>

**Prowers County
Budget and Actual
Overflow Processing Center
For the year ended December 31, 2021**

	<u>Budgeted Amounts</u>		<u>Actual Amounts, Budgetary Basis</u>
	<u>Original</u>	<u>Final</u>	
REVENUES			
Charges for services	\$ -	\$ -	\$ -
Miscellaneous	-	-	-
Total revenues	<u>-</u>	<u>-</u>	<u>-</u>
EXPENDITURES			
Current:			
General government	<u>36,511</u>	<u>36,511</u>	<u>36,511</u>
Total Expenditures	<u>36,511</u>	<u>36,511</u>	<u>36,511</u>
Excess (deficiency) of revenues over expenditures	<u>(36,511)</u>	<u>(36,511)</u>	<u>(36,511)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	<u>400,000</u>	<u>400,000</u>	<u>400,000</u>
Total other financing sources and uses	<u>400,000</u>	<u>400,000</u>	<u>400,000</u>
Net change in fund balances	363,489	363,489	363,489
Fund balances - beginning	-	-	-
Fund balances - ending	<u>\$ 363,489</u>	<u>\$ 363,489</u>	<u>\$ 363,489</u>

**Prowers County
Budget and Actual
Outside Agency
For the year ended December 31, 2021**

	Budgeted Amounts		Actual Amounts, Budgetary Basis
	Original	Final	
REVENUES			
Intergovernmental	\$ 325,000	\$ 335,000	\$ 450,781
Charges for services	15,000	15,000	-
Miscellaneous	260,000	260,000	224,380
Total revenues	<u>600,000</u>	<u>610,000</u>	<u>675,161</u>
EXPENDITURES			
Current:			
General government	325,000	335,000	450,781
Culture and recreation	325,000	325,000	260,741
Total Expenditures	<u>650,000</u>	<u>660,000</u>	<u>711,522</u>
Excess (deficiency) of revenues over expenditures	<u>(50,000)</u>	<u>(50,000)</u>	<u>(36,361)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	50,000	50,000	50,000
Total other financing sources and uses	<u>50,000</u>	<u>50,000</u>	<u>50,000</u>
Net change in fund balances	-	-	13,639
Fund balances - beginning	63,674	63,674	75,562
Fund balances - ending	<u>\$ 63,674</u>	<u>\$ 63,674</u>	<u>\$ 89,201</u>

**Prowers County
Budget and Actual
Lodging Tax
For the year ended December 31, 2021**

	Budgeted Amounts		Actual Amounts, Budgetary Basis
	Original	Final	
REVENUES			
Lodging tax	\$ 111,000	\$ 111,000	\$ 128,325
Miscellaneous	165	165	-
Total revenues	<u>111,165</u>	<u>111,165</u>	<u>128,325</u>
EXPENDITURES			
Current:			
General government	<u>131,246</u>	<u>131,246</u>	<u>86,402</u>
Total Expenditures	<u>131,246</u>	<u>131,246</u>	<u>86,402</u>
Excess (deficiency) of revenues over expenditures	<u>(20,081)</u>	<u>(20,081)</u>	<u>41,923</u>
Net change in fund balances	(20,081)	(20,081)	41,923
Fund balances - beginning	<u>87,549</u>	<u>87,549</u>	<u>114,856</u>
Fund balances - ending	<u>\$ 67,468</u>	<u>\$ 67,468</u>	<u>\$ 156,779</u>

**Prowers County
Budget and Actual
Capital Projects
For the year ended December 31, 2021**

	Budgeted Amounts		Actual Amounts, Budgetary Basis
	Original	Final	
REVENUES			
Intergovernmental	\$ 105,500	\$ 105,500	\$ 105,617
Total revenues	<u>105,500</u>	<u>105,500</u>	<u>105,617</u>
EXPENDITURES			
Current:			
General government	511,460	511,460	52,460
Capital Outlay	<u>131,875</u>	<u>131,875</u>	<u>342,074</u>
Total Expenditures	<u>643,335</u>	<u>643,335</u>	<u>394,534</u>
Excess (deficiency) of revenues over expenditures	<u>(537,835)</u>	<u>(537,835)</u>	<u>(288,917)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	1,152,897	1,152,897	850,000
Transfers out	<u>(301,801)</u>	<u>(301,801)</u>	<u>-</u>
Total other financing sources and uses	<u>851,096</u>	<u>851,096</u>	<u>850,000</u>
Net change in fund balances	313,261	313,261	561,083
Fund balances - beginning	1,112,271	1,112,271	(721,757)
Fund balances - ending	<u>\$ 1,425,532</u>	<u>\$ 1,425,532</u>	<u>\$ (160,674)</u>

The public report burden for this information collection is estimated to average 380 hours annually.

LOCAL HIGHWAY FINANCE REPORT		City or County: Prowers
		YEAR ENDING : 2021
This Information From The Records Of County of Prowers		Prepared By: Phone: Tamara Nickelson 719-336-8030

I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

II. RECEIPTS FOR ROAD AND STREET PURPOSES

ITEM	AMOUNT
A. Receipts from local sources:	
1. Local highway-user taxes	
a. Motor Fuel (from Item I.A.5.)	
b. Motor Vehicle (from Item I.B.5.)	
c. Total (a.+b.)	
2. General fund appropriations	
3. Other local imposts (from page 2)	507,768
4. Miscellaneous local receipts (from page 2)	274,308
5. Transfers from toll facilities	
6. Proceeds of sale of bonds and notes:	
a. Bonds - Original Issues	
b. Bonds - Refunding Issues	
c. Notes	
d. Total (a. + b. + c.)	0
7. Total (1 through 6)	782,076
B. Private Contributions	
C. Receipts from State government (from page 2)	
	2,721,117
D. Receipts from Federal Government (from page 2)	
	0
E. Total receipts (A.7 + B + C + D)	3,503,193

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES

ITEM	AMOUNT
A. Local highway disbursements:	
1. Capital outlay (from page 2)	0
2. Maintenance:	2,694,256
3. Road and street services:	
a. Traffic control operations	
b. Snow and ice removal	
c. Other	
d. Total (a. through c.)	0
4. General administration & miscellaneous	146,565
5. Highway law enforcement and safety	
6. Total (1 through 5)	2,840,821
B. Debt service on local obligations:	
1. Bonds:	
a. Interest	
b. Redemption	
c. Total (a. + b.)	0
2. Notes:	
a. Interest	
b. Redemption	
c. Total (a. + b.)	0
3. Total (1.c + 2.c)	0
C. Payments to State for highways	
D. Payments to toll facilities	
E. Total disbursements (A.6 + B.3 + C + D)	2,840,821

IV. LOCAL HIGHWAY DEBT STATUS
(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
A. Bonds (Total)				0
1. Bonds (Refunding Portion)				
B. Notes (Total)				0

V. LOCAL ROAD AND STREET FUND BALANCE

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	6,906,294	3,503,193	2,840,821	7,568,666	0

Notes and Comments:

LOCAL HIGHWAY FINANCE REPORT	STATE: Colorado
	YEAR ENDING (mm/yy): 2,021

II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assessments	440,209	a. Interest on investments	123,213
b. Other local imposts:		b. Traffic Fines & Penalties	
1. Sales Taxes		c. Parking Garage Fees	
2. Infrastructure & Impact Fees		d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses		f. Charges for Services	111,317
5. Specific Ownership &/or Other	67,559	g. Other Misc. Receipts	1,338
6. Total (1. through 5.)	67,559	h. Other	38,440
c. Total (a. + b.)	507,768	i. Total (a. through h.)	274,308
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
1. Highway-user taxes	2,249,234	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	21,883	d. Federal Transit Admin	
d. Other (Specify) - State Rev Hwy 196	450,000	e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal	
f. Total (a. through e.)	471,883	g. Total (a. through f.)	0
4. Total (1. + 2. + 3.f)	2,721,117	3. Total (1. + 2.g)	
			(Carry forward to page 1)

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
A.1. Capital outlay:			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements			0
(3). System Preservation			0
(4). System Enhancement & Operation			0
(5). Total Construction (1) + (2) + (3) + (4)	0	0	0
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	0	0
			(Carry forward to page 1)

Notes and Comments: